OAK RIDGE RESERVATION HEALTH EFFECTS SUBCOMMITTEE (ORRHES)

CENTERS FOR DISEASE CONTROL AND PREVENTION AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY

Detailed Proceedings of the March 22, 2005, ORRHES meeting

Call to Order/ Opening Remarks
The Oak Ridge Reservation Health Effects Subcommittee (ORRHES) convened on March 22, 2005, in the Alpine Room at Oak Ridge Mall at 333 East Main Street, Oak Ridge, Tennessee. Chairperson Kowetha Davidson called the meeting to order at 12:15 p.m.
Introduction of Subcommittee Members
Kowetha Davidson asked all attendees to introduce themselves. The attendees present during the meeting were:
Kowetha Davidson, ORRHES Chair
Marilyn Horton, Designated Federal Official (DFO) for ORRHES
Tony Malinauskas, ORRHES member
David Johnson, ORRHES member
Susan Kaplan, ORRHES member Jeff Hill, ORRHES member
Bob Craig, ORRHES member
James Lewis, ORRHES member
Pete Malmquist, ORRHES member
Herman Cember, ORRHES member
Charles Washington, ORRHES member
Karen Galloway, ORRHES member
George Gartseff, ORRHES member
Peggy Adkins, ORRHES member Barbara Sonnenburg, ORRHES member
Don Box, ORRHES member
Lynn Roberson, public member
Luther Gibson, public member
Jon Richards, U.S. Environmental Protection Agency (U.S. EPA) Region IV liaison
Chudi Nwangwa, Tennessee Department of Environment and Conservation (TDEC) liaison
Brenda Vowell, Tennessee Department of Health (TDOH) liaison
Tim Joseph, U.S. Department of Energy (DOE)
Bill Cibulas, ATSDR Jack Hanley, ATSDR
Bill Taylor, ATSDR
Janna Telfer, ATSDR
Susan Robinson, ATSDR
Trent LeCoultre, ATSDR
Sandy Isaacs, ATSDR
Burt Cooper, ATSDR

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- 1 Bob Safay, ATSDR
- 2 Amy Adkins, TA Consulting, Inc.
- 3 Ellen Rogers, *The Oak Ridger*
- 4 John Wilhelmi, ERG
- 5 Liz Bertelsen, ERG

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10 11 Announcements, Agenda Review, and Correspondence

12 Announcements

Kowetha Davidson announced that Bill Cibulas and Jack Hanley were named as the ATSDR coproject managers. Dr. Davidson asked if Dr. Cibulas and Mr. Hanley could sit at the front of the room. Following no objections, Dr. Cibulas and Mr. Hanley moved to sit next to the Chair.

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17 Agenda Review

18 Kowetha Davidson reviewed highlights of the agenda for the meeting.

- 19 Status of Action Items.
- Status of Public Health Assessments (PHAs).
- Presentation/Discussion: the Toxic Substances Control Act (TSCA) Incinerator PHA –
 Public Comment Release.
- Presentation/Discussion: Launch of ATSDR's New Web Site for Activities Related to the
 Oak Ridge Reservation (ORR).
- Presentation/Discussion: the Division of Health Assessment and Consultation (DHAC)
 Proposed Plan for Collecting Information About the ORR Community.
- Presentation/Discussion: Community/Physician Health Education.
- Work Group Reports.
- View ATSDR Video on the Y-12 Uranium PHA.
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31 Correspondence

32 Kowetha Davidson said that there had been two letters drafted since the last ORRHES meeting

on September 14, 2004. One was a letter from ATSDR to Barbara Sonnenburg in response to a

question she posed during the executive session on November 30, 2004. ORRHES members

³⁵ were provided with a copy of the letter during today's meeting. In addition, ORRHES members

36 should have received a letter explaining that Bill Cibulas and Jack Hanley were named as co-

- 37 project managers for ATSDR activities in Oak Ridge.
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Motion: Approval of September 14, 2004, ORRHES Meeting Minutes

- Bob Craig made the motion to approve the September 14, 2004, ORRHES meeting minutes.
- 45 David Johnson seconded the motion. The minutes were unanimously approved.
- 46

Status of Action items

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Marilyn Horton directed the group's attention to the handout containing the ORRHES ATSDR
recommendations and action items. She noted that there were no regular action items from the
September 14, 2004, ORRHES meeting. However, she stated that the long-awaited Public Health
Assessment Guidance Manual (PHAGM) was now available on CD, and had been provided to
all of the subcommittee members today. Ms. Horton mentioned that people could also request a
hard copy version of the PHAGM and Bill Taylor had some hard copies in the ATSDR Oak
Ridge Field Office. James Lewis requested the manual in a hard copy version.

Status of the Draft TSCA Incinerator PHA

Marilyn Horton explained that all ORRHES members should have received both a hard copy and
CD version of the Draft TSCA Incinerator PHA – Public Comment Version. She said that this
was sent out to members 2 weeks in advance of today's meeting. She noted that the public
comment period began today (March 22) and would run through May 6, 2005. She added that
subcommittee members had been provided with a copy of a newspaper article printed in *The Oak Ridger* on March 18, 2005, entitled "Health Assessment of TSCA Incinerator Releasing on
Tuesday."

Discussion of the November 30, 2004, Executive Session

James Lewis asked if there would be any segment of the agenda to discuss the executive session held with Barry Lawson on November 30, 2004. He wondered if they would deal with these aspects or if the topics were "considered a dead issue." He believed that some "outstanding" issues remained and wondered how and if they would be addressed.

35 Marilyn Horton replied that the executive session would not be part of today's agenda. Ms. 36 Horton explained that she had sent out Barry Lawson's summary report of the session. On 37 multiple occasions, she had asked the ORRHES members to provide any questions that ATSDR 38 could directly respond to regarding the session. However, Ms. Horton received no questions. She 39 noted that Bill Cibulas, in a letter to Kowetha Davidson, responded to the issues brought up 40 during the session. She said that one issue from the meeting regarded replacing Jerry Pereira as 41 the project manager, and as a result, Bill Cibulas named himself and Jack Hanley as the co-42 project managers. In addition, Ms. Horton stated that the two-thirds majority vote was addressed 43 in the letter and "ATSDR was committed to looking at all recommendations ORRHES makes." 44 45

James Lewis said that the interaction between ORRHES and ATSDR was not addressed nor discussed. He was not saying he necessarily wanted this handled during today's meeting, but he wanted it to be dealt with at sometime. Marilyn Horton suggested that Mr. Lewis bring this issue up during new business. Mr. Lewis would think about doing so, but wanted it noted that this issue was not addressed.

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Bill Cibulas appreciated James Lewis's comments on the executive session. Dr. Cibulas said that 7 there were some positive outcomes from the session (e.g., working out issues related to the 8 PHAs), but believed that no one's expectations were completely met. He noted that a strong 9 message was heard that there needed to be follow up on community concerns, and he had the 10 sense from some of the ORRHES members that ATSDR was not doing this. Since this session, 11 Dr. Cibulas said that ATSDR staff has had numerous conversations on how to ensure that the 12 agency hears from the community. In addition, he explained that ATSDR is working to fill in the 13 gaps from the needs assessment (described in detail during the meeting). He looked forward to 14 obtaining the list of any additional issues requiring follow up and stated that ATSDR would try 15 to address further issues that are identified. 16

Agency Reorganization

21 Bill Cibulas sent the group greetings from Henry Falk and Tom Sinks. He explained that many 22 changes have taken place at ATSDR and the Centers for Disease Control and Prevention (CDC) 23 since the last ORRHES meeting. He noted that Dr. Falk was now the Director of the 24 Coordinating Center for Environmental Health and Injury Prevention as part of the restructuring 25 and reorganization within CDC. He added that the National Center for Environmental Health 26 (NCEH)/ATSDR was now one of the CDC's centers that reports to the Coordinating Center. 27 Also, Dr. Sinks has been asked to serve as the Acting Director of NCEH/ATSDR for a 120-day-28 period, and Dr. Cibulas noted that Dr. Sinks is "very engaged in activities at the ORR" and is 29 looking forward to a meeting update. 30 31

Status of Public Health Assessments

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Bill Cibulas referred the group to an overhead (attendees received as a handout) that detailed all 37 of the upcoming PHAs and the estimated data validation draft (DVD) release dates for each 38 PHA. Dr. Cibulas noted that he has tried to share his "strong commitment" in making sure that 39 the work at Oak Ridge remains one of the highest priorities at ATSDR. He explained that there 40 are eight remaining PHAs and one summary document that will be prepared at the end. He 41 pointed out that ATSDR had an "ambitious schedule," and still remained on target for six of the 42 eight PHAs. ATSDR did not, however, meet the schedule for polychlorinated biphenyls (PCBs) 43 and mercury (both estimated to have DVDs released in February 2005). Dr. Cibulas next 44 presented a more detailed slide of the status of the ORR PHAs (attendees received as a handout). 45 Dr. Cibulas felt that PCBs and mercury were the more interesting PHAs because exposure 46

- investigations in the 1990s showed that there have been some exposures to PCBs and mercury 1 via fish and possibly other exposure pathways. 2
- 3

Bill Cibulas noted that Jo Freedman, a senior toxicologist at ATSDR who had been preparing the 4 PCBs PHA, retired from the agency with little notice. As a result, Jack Hanley has assumed the 5 responsibility of finishing the PCBs PHA. Dr. Cibulas explained that they are learning more 6 about subtle health effects associated with low-level exposure and about background levels of 7 PCBs. He noted that Dr. Friedman's information is currently under review to ensure that it 8 correlates with the most recent knowledge of PCBs. Mr. Hanley was working with Ken Orloff, 9 also an ATSDR toxicologist, to ensure that the information contained in the PHA was up-to-date 10 with the existing science. Dr. Cibulas said that a DVD of this PHA was scheduled for release in 11 April 2005. He assured the group that this PHA was a priority. 12 13 Bill Cibulas explained that Bill Taylor, also a senior toxicologist within ATSDR, was the lead 14 author on the Mercury PHA. He noted that Dr. Taylor was still receiving new data and was 15 continuing his review of TDOH's Oak Ridge Dose Reconstruction. Dr. Cibulas believed that a 16 DVD release of this PHA would most likely occur in May or June 2005. He added that this PHA 17 remains a high priority for both Dr. Taylor and the agency. 18 19 Bill Cibulas asked the ORRHES members to work with ATSDR to ensure that these PHAs are 20 the best possible documents. He noted that the Exposure Evaluation Work Group (EEWG) and 21 the ORRHES will have a significant amount of material to review over the next year. He added 22 that the off-site groundwater PHA was shared with the EEWG the previous evening and the 23 TSCA Incinerator PHA – Public Comment Release was disseminated to the public today. He 24 stated that the group had his and Jack Hanley's commitment to keep these documents on 25 schedule and to work with ORRHES to the fullest extent possible. 26 27

- Bob Craig asked if the Iodine 131 PHA had been released. Jack Hanley replied that this PHA 28
- was already out for DVD (when it is circulated through the designated agencies), and the 29
- document was currently undergoing internal review. Mr. Hanley said that they could move 30
- 31
- forward and present this PHA to the EEWG following this internal review. 32
- Bob Craig asked why the White Oak Creek (WOC) PHA was back as a DVD. Jack Hanley 33
- explained that last year the EPA's Office of Radiation and Indoor Air (ORIA) had wanted to 34
- become involved, and therefore the document was sent back through data validation to give 35
- ORIA an opportunity to review the document. Mr. Hanley noted that some changes and edits 36
- have been made, and said that this should be the next PHA released for public comment. 37
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- James Lewis believed that the new process of reviewing the PHAs could have impacted the 39 opportunity for some people to review the document at various stages. He said that certain noted
- 40 scientists and others needed time to review these documents if ATSDR wanted community input. 41
- He wanted to see a time table before the document was released and circulated. Mr. Lewis was 42
- surprised that the TSCA PHA was available. He thought that copies of certain information had to 43
- be available earlier so people had ample time to review materials. 44

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Bill Cibulas responded to James Lewis. Dr. Cibulas explained that the schedule was recently 1 revised regarding when ORRHES can review the PHAs, which is now during the public 2 comment period. He said that PHAs normally have a public comment period between 30 and 90 3 days, but it generally spans 45 days. If ATSDR had advance knowledge that there was a large 4 interest in a PHA or that a topic was controversial, Dr. Cibulas said that ATSDR could increase 5 the initial public comment period. He encouraged ORRHES to work with ATSDR on particular 6 PHAs and to notify the agency if more time is needed. Dr. Cibulas added that if a good rationale 7 existed for extending a public comment period, then the agency could certainly consider 8 extending the period. Mr. Lewis appreciated Dr. Cibulas's comments because some of the PHAs 9 deal with issues that are of greater interest. He did not believe that these PHAs were shared 10 openly enough with the public (e.g., iodine). 11 12 Bill Cibulas was unsure why some people might not have known that the TSCA Incinerator PHA 13 was being released today for public comment. Marilyn Horton explained that the PHA was sent 2 14 weeks ago to ORRHES members and that they needed to let her know if the document was not 15 received. James Lewis apologized because he was referring more to products that are presented 16 at the work group meetings. He thought that these materials (e.g., summary documents) needed 17 to be provided to work group members with more advanced notice to allow people ample time to 18 review them. 19 20 Because the DVD was still internal, Charles Washington wanted another column added for when 21 the document was sent out to the public. Bill Cibulas confirmed that Mr. Washington wanted the 22 schedule on the first slide expanded to incorporate more of the schedule from the second slide. 23 24 Tony Malinauskas asked if the TSCA Incinerator PHA had been submitted to EPA for its review. 25 Bill Cibulas said that EPA reviewed the document during the data validation phase. Dr. Cibulas 26 noted that any comments received from EPA Region IV, EPA ORIA, TDEC, and TDOH would 27 have been received during this period. Dr. Malinauskas asked if these comments had been 28 addressed. Dr. Cibulas said that the agencies' comments are all addressed before the document is 29 released for public comment. 30 31 Jeff Hill requested that the schedule table include the final summary PHA. 32 33 34 35 Presentation/Discussion: TSCA Incinerator PHA – Public Comment Release

36 Kowetha Davidson introduced John Wilhelmi, the presenter for this discussion. She said that Mr. 37 Wilhelmi is a chemical engineer who specializes in evaluating air quality impacts from industrial 38 emission sources. His professional career began as an air modeling specialist for a private 39 consulting firm. For the last 10 years, he has continued this work as an environmental scientist at 40 ERG. Dr. Davidson noted that Mr. Wilhelmi is a chemical engineer for ERG-he is not an 41 employee of ATSDR. She added that Mr. Wilhelmi has also presented at some of the work group 42 meetings. 43 44

- 45 John Wilhelmi presented the information on the TSCA Incinerator PHA through a PowerPoint
- ⁴⁶ presentation. Meeting attendees were provided with copies of these slides.

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2	The outline for John Wilhelmi's presentation included:
3	• Objectives of the PHA
4	Approach and background information
5	• A scientific analysis of the air exposure pathway
6	o Emissions
7	o Fate and transport
8	o Ambient air monitoring
9	How community concerns are addressed
10	• Recommendations made to ensure that the incinerator continues to operate safely
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12	According to John Wilhelmi, there were three objectives of the PHA:
13	• To evaluate the public health implications of off-site exposure to contamination released by
14	the TSCA Incinerator (1991 to present; the time frame in which the incinerator has operated)
15	To respond to specific community concerns
16	• To make recommendations to ensure that the incinerator continues to operate safely
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18	John Wilhelmi stated that the main conclusion of the PHA is that the TSCA Incinerator does not
19	pose a public health hazard.
20	
21	John Wilhelmi explained the approach that was taken to prepare the PHA. This included:
22	Identifying community concerns
23	Conducting a site visit
24	Obtaining and interpreting site records
25	Considering relevant publications and guidance
26	o ATSDR: Public Health Reviews of Hazardous Waste Thermal Treatment Technologies:
27	A Guidance Manual for Public Health Assessors
28	o EPA: Human Health Risk Assessment Protocol for Hazardous Waste Combustion
29 20	<i>Facilities</i> (draft) o National Research Council (NRC): <i>Waste Incineration and Public Health</i>
30 31	o National Research Council (NRC). Wasie Incineration and Fublic Health
32	John Wilhelmi read the following quote from ATSDR (2000), "Thermal treatment technologies
33	[including incinerators] are inherently neither safe nor unsafe; whether they are safe depends on
34	how they are designed and operated." Mr. Wilhelmi described this as the "guiding principle in
35	developing the PHA" because he had to evaluate the data and available information in order to
36	determine whether the incinerator was designed and operated safely.
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38	John Wilhelmi presented a map to show the location of the incinerator and surrounding areas. He
39	noted that the incinerator is located in the northeast corner of the East Tennessee Technology
40	Park (ETTP), formerly known as K-25. He said that the nearest residents live about 1.5 miles due
41	north of the incinerator, on the opposite side of Black Oak Ridge. There are also residents living
42	southwest and northeast of the incinerator, but these areas are more than 2 miles from the
43	incinerator.
44	John Wilhelmi proported a figure to show the design of the TSCA Incinerator First he surfaced
45	John Wilhelmi presented a figure to show the design of the TSCA Incinerator. First, he explained

are almost completely destroyed either in the rotary kiln (primary combustion chamber) or in the 1 afterburner (secondary combustion chamber). At the end of the combustion process, Mr. 2 Wilhelmi said that the organic wastes are virtually gone, and the off-gases are cleaned by air 3 pollution controls prior to being vented through the stack to the atmosphere. 4 5 Herman Cember asked what the organics were converted to when burned. John Wilhelmi said 6 that at this point, mostly relatively benign molecules remain (e.g., carbon dioxide and water) and 7 by-products of combustion. Mr. Wilhelmi stated that the environmental regulations require that 8 99.99% of organic wastes be destroyed or removed, and 99.9999% of PCBs be removed or 9 destroyed. He demonstrated this through a visual aide that had characteristics similar to PCBs. If 10 he had 150 55-gallon drums (about 150,000 pounds) of PCBs and fed this into the incinerator, 11 then the small amount in his jar would represent the amount of PCBs that would remain. He said 12 that 150,000 pounds is slightly less than the incinerator has treated over its history, and the 13 substance in the jar showed the amount that would have escaped untreated into the atmosphere. 14 15 Charles Washington asked if this was irrespective of the waste being in solid or liquid form. John 16 Wilhelmi said that this was correct. 17 18 John Wilhelmi concluded the discussion on organics by saying that these are largely destroyed, 19 though there are some trace amounts of by-products emitted. 20 21 Susan Kaplan asked about metals. John Wilhelmi said that metals and radionuclides fed into the 22 incinerator are not destroyed in either combustion chamber. They are largely collected in 23 residuals, including ash, wastewater, and sludge, from air pollution controls. He noted that the 24 efficiency of the collection varies based on the constituents entered into the incinerator, but that 25 trace amounts of metals and radionuclides are emitted. 26 27 John Wilhelmi summarized that the incinerator basically destroys most of the wastes, and 28 primarily non-hazardous emissions remain. Metals and radionuclides are mostly sequestered in 29 residuals and will not be emitted in the air; however, some trace amounts are released via the 30 stack gases. 31 32 Charles Washington asked about the temperatures in the afterburner. John Wilhelmi replied that 33 the afterburner generally operates at 2200°F when burning PCBs. 34 35 John Wilhelmi evaluated two types of air emissions: routine emissions coming out of the stack 36 gas and non-routine emissions that occur during infrequent episodes or process upsets when the 37 thermal relief vent is opened. Mr. Wilhelmi believed that non-routine emissions had occurred 18 38 times since the incinerator began operations, which he considered a "fairly good track record." 39 Mr. Wilhelmi said that the significance of the openings during these non-routine events is that 40 the gases from the incinerator are vented directly to the atmosphere. During these upsets, the 41 gases do not pass through air pollution controls because the temperature cannot be controlled, 42 and could consequently destroy the air pollution controls. He noted that episodic and routine 43 releases from the main stack were evaluated in the TSCA Incinerator PHA. 44 45

Barbara Sonnenburg asked if there was a way to measure the radionuclides being released from 1 the stack. John Wilhelmi responded that this is done, but not in "real time." He did not believe 2 that instantaneous measurements could be collected. Ms. Sonnenburg asked if these were 3 measured more than once a year. Mr. Wilhelmi explained that samples were collected weekly, 4 and that these were used in DOE's modeling studies and considered in the PHA. He thought a 5 problem existed when there are shorter sampling durations because there are higher detection 6 limits. Therefore, detections are more difficult to identify. He said that a significant amount of air 7 has to be collected in order to detect these contaminants. He noted that shorter duration samples 8 could be collected, but the likelihood of detecting something is reduced. 9 10 Barbara Sonnenburg asked if measurements were collected below in the scrubbers and other 11 places where radionuclides go in the incinerator. John Wilhelmi said that the most relevant 12 measurement is of the emissions that are coming out of the stack. Ms. Sonnenburg realized this, 13 but thought that if it was known approximately what goes into the incinerator, then 14 measurements could be collected for what is released out of the bottom to determine what is 15 coming out of the top. Mr. Wilhelmi did not believe that the measurements conducted here were 16 done with the purpose of characterizing what goes out of the top because this is already in the 17 measurements from the stack. He said that DOE has to measure in these residuals to know how 18 to manage the waste. He addressed the original question, which asked if there were 19 measurements of the radionuclides that are going out of the stack. Mr. Wilhelmi said that there 20 are and have been these measurements throughout the incinerator's operational history. 21 22 John Wilhelmi made three points about the incinerator's background. First, he noted that the date 23 of construction and permitting of the incinerator were pertinent to this evaluation. He said that 24 the incinerator was designed, constructed, and permitted within the past 20 years during the time 25 when fairly extensive environmental regulations have been in place. These aspects of the 26 incinerator gave Mr. Wilhelmi assurances that things were operated safely. Second, the 27 incinerator has been extensively studied throughout its history. Finally, Mr. Wilhelmi presented a 28 graph showing the amount of waste treated at the incinerator during 1991-2002. The graph 29 depicted an increase in the amount of waste treated in the mid-1990s, and a significant decrease 30 since this time. Mr. Wilhelmi pointed out that the amount of waste treated today is about 5% of 31 what environmental regulations indicate this incinerator can safely treat. 32 33 John Wilhelmi presented an illustration to demonstrate how the PHA's evaluation of the air 34 exposure pathway considered emissions (i.e., what is coming out of the stack), the fate and 35 transport (i.e., how emissions move through the air, react in air, and deposit from air), and the air 36 sampling and monitoring (i.e., measurements of what it is in air). Mr. Wilhelmi explained that 37 the air exposure pathway was evaluated because the PHA focuses on the route by which 38 contaminants from the incinerator would most likely reach areas where people live. 39

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- Through an evaluation of the available data and guidance documents, John Wilhelmi identified eight groups of contaminants to evaluate in the PHA. The contaminants included:
- Volatile organic compounds (VOCs)
- 44 PCBs
- 45 Particulate matter (PM)
- 46 Acidic gases

- Dioxins and furans
- Polycyclic aromatic hydrocarbons (PAHs)
- Radionuclides
- Metals

John Wilhelmi explained that VOCs and PCBs are organic constituents largely destroyed in the
incinerator. He said that PM, acidic gases, dioxins and furans, and PAHs are formed as
combustion by-products in most incinerators. He added that radionuclides and metals are waste

- 9 constituents that the incinerator can capture, but it cannot destroy them.
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John Wilhelmi explained that there are stack emissions and fugitive emissions. To evaluate

emissions, Mr. Wilhelmi analyzed various sources of emissions data. These data include trial

¹³ burns (1988, 1989, and 2001), which are conducted to evaluate the effectiveness of the

incinerator. He also evaluated performance tests (1988, 1990, 1995, and 2000), which are

15 performed to demonstrate the incinerator's compliance with state emission limits. In addition,

¹⁶ Mr. Wilhelmi reviewed continuous emissions sampling and monitoring data, which are

17 conducted for oxygen, carbon monoxide, carbon dioxide, radionuclides, metals, and PM. He

- noted that there is a large volume of data available.
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²⁰ John Wilhelmi presented a brief summary on emissions. He noted that the strengths included

having information available on every contaminant group evaluated and data that characterize

the incinerator's performance. He said that Appendix A of the PHA includes extensive detail on

the sampling methods for people who want more information. He also noted the limitations

24 pertaining to emissions, including that no information exists on the actual exposures (because

- 25 people are not exposed at the stack) and available data do not characterize emissions during
- episodic events.

John Wilhelmi explained that fate and transport are usually characterized through dispersion

modeling studies. He said that metrological data are continuously collected at multiple sites at

ETTP. He noted that the main studies used for the dispersion modeling analyses included the

Governor of Tennessee's Independent Panel Report and multiple DOE studies. The DOE studies

³² were conducted primarily to verify compliance with National Emissions Standards for

- 33 Hazardous Air Pollutants (NESHAPs).
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John Wilhelmi summarized the fate and transport discussion. He noted that the strengths of fate and transport data include reasonable accounts of air quality impacts, which are most important at locations and times where no samples are available. These data also help provide information on air sampling programs (e.g., equipment location). Ideally, he said that you want to measure where air quality impacts are expected to be the greatest. He stated two limitations with fate and transport data: a) no information is available on episodic events and b) modeling studies only provide estimates on air quality impacts—not direct measurements.

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43 John Wilhelmi next discussed air sampling and monitoring. He explained that air sampling

44 consists of discrete measurements at different times, whereas monitoring comprises more routine

45 measurements collected at set frequencies. Many studies have been conducted on various

46 constituents that include:

- DOE: PM, PCBs, metals, dioxins and furans, and radionuclides
- EPA: radionuclides
- TDEC: metals and radionuclides
- Tennessee Valley Authority (TVA): nitrogen dioxide, ozone, and sulfur dioxide
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John Wilhelmi found it beneficial that there was redundancy among some of the measurements
 for different studies. For example, he pointed out that both DOE and EPA measured
 radionuclides and at relatively close locations, which provides an opportunity to compare the

9 measurements in order to gauge their accuracy. He added that DOE and TDEC measure metals at

co-located locations. Mr. Wilhelmi presented a figure to show each agency's monitoring and
 sampling locations.

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Barbara Sonnenburg believed that the air generally flows to the north and east. John Wilhelmi 13 replied that this was correct; the air largely flows along the axis of the valleys in a northeast to 14 southwest direction and vice versa. Ms. Sonnenburg questioned why such a large number of 15 stations are located to the northwest and southwest, but only one lies to the east. Mr. Wilhelmi 16 clarified that these stations are not used exclusively to monitor the air quality impacts of the 17 incinerator; they are also used to monitor other activities at ETTP. He added that he was 18 comforted by the fact that the air mass must first pass where monitors are located before reaching 19 the location of any residents. He recognized that the coverage was not perfect, but he was 20 comforted knowing that the emissions will pass through monitoring stations before going in any 21

- 22 directions toward residential areas.
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Barbara Sonnenburg asked if John Wilhelmi was comforted even with only one monitoring
station to the east. Mr. Wilhelmi clarified whether Ms. Sonnenburg wanted to know why there
were not more stations. She said that this was her question. Mr. Wilhelmi explained that
modeling studies show that these monitoring stations are already located in areas that would

receive the largest impact. He continued that it was a plausible argument that measuring in

locations expected to receive lower impacts would not necessarily be needed.

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Barbara Sonnenburg referred to the power plant in Kingston, Tennessee, where the air goes up 31 for a long time and then filters down. She asked if emissions from the incinerator could possibly 32 go up over the stations and then down into residential areas. John Wilhelmi thought that this was 33 a good question and speculated that this could happen at times. He noted that modeling was 34 conducted over a year before these monitoring stations were put in place to establish where the 35 greatest impacts would be expected to occur, and as a result, stations were installed in areas 36 where the greatest air quality impacts were anticipated. Regarding Ms. Sonnenburg's comment 37 on the Kingston Power Plant, Mr. Wilhelmi said that comparisons could be difficult because the 38 power plant stacks are so tall and modeling conducted to place these stations considers the stack 39 height of the incinerator and metrological conditions. 40

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Barbara Sonnenburg wanted to know if the emissions could rise and go over the stations. John

43 Wilhelmi said that the stations were not capturing emissions every second of each day, and that

- the emissions would go over at times. However, on average over the course of a year, Mr.
- 45 Wilhelmi stated that these monitoring stations are located where the maximum ground level
- ⁴⁶ impacts are expected to occur. Bob Craig added that the stacks in Kingston are extremely tall and

that the emissions from the TSCA Incinerator appeared to go straight out for the most part. He

- also made the point that the emissions were heavily modeled and monitoring stations were
- ³ placed in areas found to have the highest concentrations. Ms. Sonnenburg said that Dr. Craig's
- comments were reassuring. Mr. Wilhelmi believed that the stacks at the incinerator are about 100
 feet tall.
- 6 Kowetha Davidson stated that more dilution would occur as you move further away from the 7 source. Therefore, concentrations will continue to decrease because of the effect of dilution. 8 Charles Washington replied, "Dilution is not a solution." John Wilhelmi noted that both of these 9 comments were correct. Mr. Washington had some knowledge of these monitoring stations 10 because he helped build them. He detailed that the fallout of emissions that occurs depends on 11 the particular contaminant. For instance, PM will fallout in one location and VOCs could fallout 12 in a different place. In addition, he said that some radionuclides will be liquefied and some will 13 be gases when they come out depending on what happens to them inside the chamber. He added 14 that it would also depend on what is present in the air because other compounds could be formed. 15
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John Wilhelmi said that when something is released from the stack, it will go in different

directions. He noted that it is not realistic to be able to monitor everywhere, and therefore,

decisions have been made for monitoring locations based on extensive modeling on points of

20 maximum impact areas. He added that dilution will also play a role as you move further away

- 21 from the source.
- 22

James Lewis asked about Question B2 on page 68 of the PHA. Mr. Lewis thought that the PHA 23 needed to show the magnitude coming out of the stack and noted that the page indicates that a 24 small amount (i.e., 83 pounds) is coming out. He asked for an estimate of the maximum amount 25 released from the TSCA Incinerator compared to TVA. John Wilhelmi explained that Mr. Lewis 26 was referring to a portion of the document that compared incinerator releases to other area 27 sources, most notably to the local power plants. Mr. Wilhelmi said that a dramatic difference is 28 seen, but that there is also a different quality in pollutants and the types of pollutants that 29 dominate the difference. Mr. Wilhelmi was unsure of the maximum amount from the TSCA 30 Incinerator off the top of his head, but noted that this is discussed in the PHA. However, he said 31 that most of the comparisons were for smaller periods of time (e.g., pounds per day and shorter 32 averaging times). He could figure out the numbers over a longer period of time if this was 33 recommended. Mr. Lewis believed that this would be helpful and applauded Mr. Wilhelmi for 34 adding this requested information into the PHA. 35 36

³⁷ Don Box said that page 68 of the PHA mentions the number of pounds coming from the power

plant. Mr. Box thought that the general public would be unaware of the radionuclides coming out of the plant and thought it might help to show this. He noted that the small amounts from the

TSCA Incinerator really do not compare with the large amounts from the steam plants.

41

John Wilhelmi encouraged the group to read more of page 68. He tried to frame the comparisons

in a meaningful way, but also used caution because comparing emissions rates can be misleading

⁴⁴ when comparing emissions from high and low stacks. He had looked at local sources because

- ultimately the air that people breathe is impacted by all local sources—not solely the TSCA
- 46 Incinerator.

Herman Cember referred to where 83 pounds was compared to almost 6,000,000 pounds. He 2

said that the fraction of emissions from each one per cubic meter of air would be important in the 3

site of interest instead of the total pounds emitted. John Wilhelmi said that Dr. Cember made a 4 good point. He added that this was also why he pulled together the emission, fate and transport,

5 and monitoring and sampling data because it completes the picture. He stated that emissions data

6 alone could steer a conclusion in the wrong direction. 7

8

1

John Wilhelmi reported the notable findings from the PHA. He said that most contaminants were 9

found at levels below health-based comparison values (CVs), which indicates that air 10

concentrations are safe. This also reflects the contribution of local sources. He explained that 11

arsenic, cadmium, and chromium were the only substances that required a further in-depth health 12

evaluation. Based on his experience, Mr. Wilhelmi said that these contaminants were not unique 13 to this site; he has found these at almost all sites where he has evaluated ambient air monitoring.

14 He conducted a toxicological evaluation on these metals and found that the measured levels were

15 not of health concern. Mr. Wilhelmi also noted that the results appear to be of known and high

16 quality data. In addition, sampling has occurred during episodic release events, when one would

17 expect emissions (at least over a short time) to be highest. 18

19

Charles Washington asked about the accumulation of fallout in relation to people who were born 20

here, grew up here, and still live here. John Wilhelmi said that the incinerator only began 21

operating in 1991, so the exposure is limited for these individuals. Mr. Washington asked if Mr. 22

Wilhelmi was also referring to steam plants. Mr. Wilhelmi did not know the specific information 23

on steam plants because the document focused on the health impacts from the incinerator. He 24

explained that he considered other sources because he has to interpret the samples collected, but 25

he did not know the history of the steam plant. He noted, however, that the health-based CVs 26

- have lifetime exposure programmed into them. 27
- 28

Herman Cember asked if you could determine whether contamination came from the incinerator 29 or other sources when the samples were collected. John Wilhelmi said that mostly you could not, 30

but in some instances with radionuclides you could. Mr. Wilhelmi stated that having multiple 31

monitoring locations helps because you can look at spatial variations. For instance, there was 32

virtually no spatial variation for arsenic, cadmium, and chromium, which implied to him that the 33

incinerator is not the predominant source. If it was the predominant source, Mr. Wilhelmi said 34

that you would see the highest concentrations in nearby downwind locations; however, this did 35

not really occur for these substances. Mr. Wilhelmi continued that, in general, measurements in 36

air do not have footprints. If contaminants are unique to the source, then you could feel confident 37

that it came from there. Although, many contaminants measured came from a large number of 38

emission sources. Mr. Wilhelmi said that it was important to note that the measurements below 39

- CVs, regardless of the source, were not unhealthy exposures. 40
- 41

James Lewis did not want them to lost sight of Charles Washington's comments. He said that 42

there might be some issues when you look back at other sources in the past, though Mr. Lewis 43

did not believe that this was an issue for TSCA. 44

Barbara Sonnenburg asked whether there are any differences in the places measured on the sides 45

of the incinerator, and if you could measure radionuclides going toward or away form the 46

incinerator because towards it might be from other sources. John Wilhelmi had not looked at this
 primarily because he used conservative health-based screening values and all measurements for
 radionuclides were below these values. Therefore, he did not try to determine where the
 radionuclides originated. He mentioned that the highest measurements in the network he
 evaluated were seen downwind of the incinerator, but these were still an order of magnitude
 below the CVs.

Barbara Sonnenburg said that the levels could be lower this year, but asked if this number was 8 added onto radionuclide exposure that people already received. She said that this could have 9 accumulated and asked if this would have been significant. John Wilhelmi could look at this, but 10 he did not look at exposure prior to 1991. Kowetha Davidson noted that they needed to consider 11 if any of these constituents accumulate in the body because very few of these substances will 12 stay in the body. Mr. Wilhelmi believed that Appendix C in the PHA presented comparisons of 13 measurements collected in areas immediately downwind of the incinerator to Knoxville and 14 Nashville; he recalled the differences being negligible. 15

16

John Wilhelmi summarized the monitoring and sampling. He noted that Appendix A in the PHA

contained detailed information on emissions, Appendix B presented information on modeling,
 and Appendix C had the monitoring methods (e.g., years monitored and comparisons to CVs).

The monitoring and sampling showed that nearly every pollutant was below CVs, and that only

arsenic, cadmium, and chromium required further evaluation. He detailed three strengths of the

data: a) show more direct indicators of exposure, b) capture contributions from all sources (not

just the incinerator), and c) provide excellent spatial and temporal coverage. Mr. Wilhelmi stated

that these data contain no significant limitations.

25

²⁶ Herman Cember asked if you could take pollutants that elicit similar biological effects (e.g.,

27 mercury, manganese, and lead all affect the central nervous system) and sum them together to

determine if an adverse health effect would occur. John Wilhelmi said that ATSDR has a

²⁹ mixtures guideline for measurements, but he did not consider this because he looked more at the

³⁰ relative CVs. He added that the concentrations were considerably below the CVs with a fairly

safe margin. Dr. Cember said that this is something that the public might ask about and that it should be addressed. Mr. Wilhelmi agreed.

32 33

Bill Cibulas pointed out that ATSDR has a mixtures research program experienced in dealing 34 with the issues of combined effects of contaminants. Dr. Cibulas said that generally if a 35 contaminant is well below the guidance values, then combined effects will probably not be seen. 36 When you reach levels where health effects begin to be seen from single chemicals, however, Dr. 37 Cibulas said that additive or synergistic effects might start to be visible. Herman Cember 38 believed that this was something that the public might ask and therefore the issue should be 39 clarified and addressed. Dr. Cibulas agreed. John Wilhelmi stated that this would be included 40 among the public comments before the final version of the document is released. 41 42

43 John Wilhelmi next presented a synthesis slide to show the eight contaminants for which

emissions, fate and transport, and air sampling or monitoring data are available. These data are

45 available for all of the contaminants, except for air sampling or monitoring data for VOCs, acidic

gases, and PAHs. Mr. Wilhelmi would not consider these to be "critical gaps," and believed that 1 this was an "incredibly complete" compilation of data. 2 3 John Wilhelmi read the following conclusions: 4 The TSCA Incinerator releases trace levels of contaminants into the environment, but in 5 amounts far below levels associated with health effects. 6 Regional air quality in the Knoxville area is sometimes poor. This does not result from a 7 • single source, but from industrial and mobile sources over a broad area. 8 9 o Mr. Wilhelmi noted that these air quality problems are not unique to Knoxville; they occur in many parts of the country and occur mainly due to ozone and fine particulates. 10 An opportunity exists to verify the quality of DOE's ambient air monitoring for metals. 11 12 James Lewis asked if John Wilhelmi found few data gaps. Mr. Wilhelmi said that he speaks in 13 terms of "critical data gaps," and he did not believe there were any for contaminants in air. 14 15 Barbara Sonnenburg asked if agencies collected data with their own equipment or evaluated the 16 data collected by DOE. She wondered if the agencies assumed these data were correct. John 17 Wilhelmi knew that DOE and TDEC have side-by-side stations for ambient monitoring of metals 18 in air. 19 20 Barbara Sonnenburg explained that she had served on the Air Pollution Control Board for 14 21 years. During her time there, she had continuously asked how they knew the quantity of 22 radionuclides burned and what might go up the stack. According to Ms. Sonnenburg, the board 23 said that the only way to know was to measure what comes into the incinerator by reading 24 shipping documents. Ms. Sonnenburg stated that they assumed what they were told was correct, 25 which she believed was inefficient. She thought that the current process sounded more advanced 26 than in the past. Mr. Wilhelmi said that there is continuous sampling of radionuclides coming off 27 the stack gases. He was unsure of the origin of the information Ms. Sonnenburg had heard. 28 29 Herman Cember said that he was previously a member of the Illinois Department of Nuclear 30 Safety, which had a completely independent system for measuring what was coming out of 31 reactors, and DOE also had measurements. Dr. Cember said that these measurements were 32 always in agreement. Barbara Sonnenburg said that these comments were reassuring. John 33 Wilhelmi added that the PHA includes a table showing side-by-side DOE and EPA radionuclide 34 measurements collected off site, and noted that there is "excellent agreement." 35 36 Jon Richards was a former EPA Permit Inspector before TDEC took over the TSCA monitoring 37 program. In this position, he said he conducted several inspections on a regular basis. He stated 38 that EPA had required that DOE monitor at the stack and model assuming that the pollution 39 control equipment was not functioning. He noted that DOE modeled what was coming out. Mr. 40 Richards stated that EPA also conducted its own sampling of soil around the incinerator. 41 42 John Wilhelmi thanked the ORRHES members for their comments. He showed a figure that 43 detailed the supporting lines of evidence for the PHA's main conclusion. The figure had five 44 pillars, which would be included in the PHA's executive summary. Mr. Wilhelmi believed that 45

these multiple, independent lines of evidence supported the main conclusions in the PHA.

1 Herman Cember said that the information in the PHA was "technically fine," but that it needed 2 to be shaped more for the public. He referred to question A.2. in the PHA that said, "Are the 3 workers at the incinerator at risk from their occupational exposures?" Dr. Cember believed that a 4 "ves or no answer" needed to be provided first, and then information to support the answer could 5 be added. Kowetha Davidson explained that the document will be sent through the EEWG for 6 further review, the work group would then provide comments and recommendations to 7 ORRHES, and the subcommittee would submit a recommendation to ATSDR. Dr. Davidson 8 asked that Dr. Cember provide his comments to the EEWG so they would be incorporated into 9 the comments from the work group. 10 11 John Wilhelmi said that a fact sheet geared to explain the PHA findings to the public would be 12 released when the final document is released. Kowetha Davidson noted that different people 13 would look at the document in different ways, and that they wanted to bring the different views 14 together. 15 16 Herman Cember suggested that they have an elementary school teacher (i.e., English teacher or 17 social studies teacher) read the PHA and provide comments in order to ensure that the document 18 is understandable for the public. 19 20 Susan Kaplan said that ATSDR had "skirted issues" with regards to EPA's comments on the Y-21 12 PHA. She believed it was important for them to see EPA's comments and how ATSDR 22 addressed them. She knew that this was part of the data validation process, but noted that this 23 version of the document was not available to the public. Jack Hanley explained that ATSDR 24 received no comments from EPA Region IV or EPA's ORIA on the TSCA Incinerator DVD 25 PHA. The agencies were planning to provide their comments during the public comment period. 26 Ms. Kaplan said that, as a general rule, she would like ORRHES to receive the comments from 27 EPA's ORIA. She had ORIA's comments from the Y-12 PHA, but did not believe that they had 28 been provided to ORRHES and she thought they should be for future PHAs. Mr. Hanley 29 explained that the detailed comments on the Y-12 PHA from EPA Region IV and ORIA, as well 30 as ATSDR's responses, had been handed out to all ORRHES members. In addition, all of the 31 comments and responses were available to the public. 32 33 James Lewis directed his comments to Bill Cibulas. He said that ATSDR presented a fact sheet 34 for this PHA to the Community Concerns and Communications Work Group (CCCWG). He 35 believed that these types of documents should be reviewed internally before being sent to the 36 work group. He thought that more problems would be created for the public if ATSDR continued 37 to produce documents that leave more questions than answers. He had found it interesting and 38 unique that EPA had worked with a literacy group at CDC to prepare documents to discuss 39 asthma with the public. Mr. Lewis added, "We've been here 4 1/2 years screaming about the same 40 thing...so something needs to be done internally." He suggested that people review the work 41 group minutes to see Dick Gammage's comments on the ATSDR-prepared fact sheet. He added 42 that they needed to be reaching various audiences. 43

44

Bill Cibulas responded to James Lewis. Dr. Cibulas understood the subcommittee's desire to see the documents as soon as they are available. He said that the PHAs were not available until they

are released for public comment, but that ATSDR was bringing the document's contents to the 1 EEWG as soon as possible. He explained that ATSDR has been served well by not releasing the 2 documents until they have undergone final agency review and clearance (after the DVD process) 3 and after the agency has signed off on the documents. He understood these concerns and thought 4 that the issue went back to their conversation on the public comment period time frame. Dr. 5 Cibulas also replied to the issue of readability. He noted that the PHA serves a number of 6 audiences, including both technical and lay people, and that the documents normally "meet the 7 mark." Dr. Cibulas pointed out that this was the reason why community and health education 8 were important so that the agency could reach the target audience with health messages if 9 identified as a need in the PHAs. He explained that it is difficult to develop products that fit all of 10 their needs, but they want to develop products that disseminate health messages that are useful 11 and appropriate for the target audience. 12 13 James Lewis said he was not "attacking the entire document." He was also referring to 14 responding to concerns, fact sheets, and other communication tools. He thought that ATSDR 15 should put its focus into needed areas so that issues were appropriately addressed. He did not, 16 however, think that this had been done. 17 18 Barbara Sonnenburg emphasized Charles Washington's comments. She wanted the document to 19 say that health problems would not result from the amounts accumulated over the years. John 20 Wilhelmi said that the data tell them that health problems would not be expected. Ms. 21 Sonnenburg asked if they could tell what accumulates over 15 years will not cause harm. Mr. 22 Wilhelmi said that the CVs used to select the contaminants of concern (COCs) assume lifetime 23 exposure. Ms. Sonnenburg wanted to ensure that this information was included in the PHA. Mr. 24 Wilhelmi believed that it was in the PHA, but he would make sure it was incorporated if it was 25 not already in the document. 26 27 John Wilhelmi discussed the community concerns for the PHA. He had circulated a draft list at 28 the EEWG in November 2004 before proceeding with the document. He explained that the 29 community concerns were identified through ATSDR's community concerns database, TDEC's 30 "Responses to 101 Questions," comments made during work group meetings, and a review of 31 site documents. Mr. Wilhelmi organized the comments into four topics and addressed them in 32 question and answer format in Section V of the PHA. 33 34 John Wilhelmi detailed the three health-based recommendations made in the PHA: 35 DOE, EPA, and TDEC should continue to operate their routine monitoring networks. 36 TDEC should achieve lower detection limits in its metals monitoring network. • 37 Mr. Wilhelmi explained that he had tried to conduct a comparison to gauge the accuracy 38 of the measurements in order to independently validate the quality of the monitoring data; 39 however, this could not be done because TDEC's methods are not sensitive enough. 40 TDEC should continue to issue warnings on days with poor air quality, and residents should 41 heed these warnings. 42

- 43 o Regular air quality is more specific to ozone and fine particulates.
- 44
- James Lewis questioned the use of the word "continue" and asked if there was any reason to
 suspect that these monitoring efforts would stop. John Wilhelmi had no doubt that these efforts

- would continue. He had made the conclusion that occasionally air quality is poor. Therefore, this 1
- left in his mind that he should address this and that the public should know when poor air quality 2
- is an issue. Mr. Wilhelmi said that they are basically congratulating the agencies for what they 3 have done and supporting their future efforts.
- 4 5
 - John Wilhelmi also described the three communications-based recommendations in the PHA:
- 6 TDEC should issue annual fact sheets that document the environmental status of the TSCA 7 Incinerator (e.g., findings of monitoring, how many inspections occurred, and whether the 8 amount of waste treated increased or decreased). 9
- After lowering detection limits, TDEC should compare its metals monitoring data to DOE's 10 metals monitoring data. 11
 - Both DOE and TDEC should improve the annual reporting of their environmental monitoring networks.
- 13 14

12

James Lewis asked if the recording data did not compare to DOE. John Wilhelmi replied that 15

- DOE uses more sensitive methods than TDEC. As a result, TDEC has many non-detects and it is 16
- not possible to see whether these are consistent with DOE's measurements. Mr. Wilhelmi 17
- explained that it would be preferred for TDEC to add more sensitive methods so that there could 18
- be a side-by-side comparison as they have for DOE and EPA with the radionuclide data. Bob 19
- Craig asked whether TDEC's methods are protective of public health; Mr. Wilhelmi said that 20
- they are protective of public health. He continued that TDEC would be able to detect a very large 21
- increase in the amount of metals being emitted, whereas DOE's more sensitive methods can 22
- detect finer nuances. 23
- 24

Tony Malinauskas asked if ATSDR would issue a four-page easily understood summary 25

- document for the public that outlines the results on all of the PHAs. Dr. Malinauskas said that the 26
- PHA was for the technical community. Herman Cember noted that he was referring to the 27
- community concerns and questions in the PHA, which he felt should be addressed so that the 28

community can receive answers. Dr. Malinauskas agreed with Dr. Cember. 29

30

James Lewis said that they had originally discussed having a 10-page summary, but that they 31

- would not be having a 10-page summary for this PHA. Jack Hanley said that when the Y-12 32
- PHA was released to ORRHES, ATSDR worked with the subcommittee during the DVD to 33
- create summary documents for the general public. ATSDR had planned to follow this same 34
- procedure for the TSCA Incinerator PHA, but the work group did not have the PHA to review 35
- when the summary was discussed and was unable to provide specific comments. Mr. Hanley 36
- explained that they would develop future four-page summary documents with the CCCWG 37
- during the public comment period. Mr. Hanley added that the CCCWG would receive a revised
- 38 copy of the four-page summary document. 39
- 40
- Jeff Hill thought it would be valuable to have a draft four-page summary available at the 41
- ORRHES meeting when the next PHA is released. Jack Hanley said that they had prepared a 42
- four-page summary document, which was shared with the CCCWG. However, the CCCWG 43
- found the summary document to be too general and that it left more questions than it answered. 44
- Mr. Hanley had needed more specific details and information to revise the document, and noted 45

18

that they are currently updating the document based on the CCCWG's comments. Now that 46

1 ORRHES has the PHA, ATSDR would approach the CCCWG again to tweak and make 2 additional edits (as needed) to the summary document.

3

Jeff Hill asked if ORRHES would see the draft summary document before it is released. Jack 4 Hanley said that they could have another meeting and noted that it would be beneficial for 5 ORRHES to review it. Kowetha Davidson suggested discussing the document at the next 6 ORRHES meeting when they vote on the comments for the TSCA Incinerator PHA. Mr. Hill 7 thought that they needed to consider the number of PHAs remaining and that it was taking two 8 work group meetings to review the product. He believed that the process was taking longer than 9 needed. Mr. Hanley stated that when they share the draft PHA with the ORRHES members, they 10 could also share the draft summary document. Mr. Hill wanted to have at least one version of the 11 summary document reviewed by the work group prior to being brought to ORRHES. Mr. Hanley 12 replied that they would work with work group members to figure out the most effective process. 13 14

Presentation/Discussion: New ATSDR Web Site for the ORRHES

¹⁹ Susan Robinson (ATSDR) provided the ORRHES members with a folder containing handouts

²⁰ for the presentation. She thanked the ORRHES members who contributed their time and

thoughts for the Web site redesign and the ATSDR team members who worked on the redesign,

including the NCEH/ATSDR Office of Communication and the Oak Ridge Reservation Site

²³ Team. Ms. Robinson noted that it was requested for ATSDR to redesign the site to better meet

the information needs of the community and to better support the communication and

educational goals of reaching multiple audiences.

26

15

16 17 18

Susan Robinson referred to Oak Ridge Reservation Web Site Creative Brief handout that she had provided, which summarized the ideas about what the new site will accomplish. Ms. Robinson

identified the goals of the new site: a) assist the ORR community in understanding findings of

the PHAs, b) build capacity in the community to respond to issues related to the PHAs,

c) increase community's interest and participation in providing input on PHAs, and d) collect

- ³² and address community's needs and concerns.
- 33

³⁴ Susan Robinson explained that the process has taken a phased approach. Phase 1, which was

now completed, included the initial "migration" of old content into the new formats. Ms.

Robinson noted that this was a straight conversion from the old to new site, but it has been

³⁷ completely updated. Phase 2 includes site enhancements based on input from the former

Communications and Outreach Work Group (COWG), now the CCCWG. She referred to the

- ³⁹ project status handout, which showed the deliverables and the time line.
- 40

Susan Robinson wanted to walk through the new site with the group. She referred to a handout that showed the old and new home page side-by-side so that the ORRHES members could see

that showed the old and new home page side-by-side so that the ORRHES members could see
 how it has changed. After a brief introduction on the history of the ORR, the home page also

includes a block that allows visitors to select public-friendly resources and a block for education

45 and training.

46

- Bob Craig referred to the picture on the home page that only shows the Y-12 Plant. In relation to health effects, Dr. Craig thought that the size of the ORR was important to show. He wanted to see a picture that had all of the three plants in relation to the city of Oak Ridge. Susan Robinson thought that this was a good idea and asked Dr. Craig where she could find such a picture. Tim Joseph said that he could locate a picture. Ms. Robinson asked Dr. Joseph to e-mail her the
- 6 picture at sjr2@cdc.gov.
- 7

8 Susan Robinson went through different portions of the Web site with the group. She pointed to

9 the calendar of meetings listed under events on the front page. She noted that there was a drop down box that they could use to find minutes from various meetings. According to Ms.

down box that they could use to find minutes from various meetings. According to Ms.
 Robinson, the Web site has been updated with all of the minutes through December 2004

(pending approval of any minutes that they could not obtain).

13

Susan Robinson showed the next item under the home page called "Public Health Activities."

- 15 She said that this section includes overview text that could be changed. She pointed to where the
- ¹⁶ current activities would be placed and noted that this will include public comment versions of the
- PHAs as they are released. In addition, past activities, other agencies' public health activities,
- and resources on Oak Ridge Reservation health effects are available under this section. She

¹⁹ noted that all finished products would be listed here when they are completed.

20

Bob Craig asked if there would be a hyperlink to the actual documents; Susan Robinson said this

was correct. Susan Kaplan asked about 1985 CDC worker studies that she was unable to locate

- on the Internet and wondered if these would be found on this portion of the Web site. She added
- that the studies had included urine and hair samples. Jack Hanley said that a summary of these
- studies is available in the Compendium of Public Health Activities, but that the full document is
 not on the site. Ms. Kaplan asked if the complete document could be made available on the site.
- not on the site. Ms. Kaplan asked if the complete document could be made available on the site.
 Ms. Robinson said that they could look into this further. Mr. Hanley has the pilot study, but it is
- not in electronic format.
- 29

30 Susan Robinson showed the group that "Public Participation" was the next item under public

- health activities. She explained that one of the goals has been to enable the public to provide
- more comments because this section was difficult to find on the old site. On the new site,
- however, providing public input is incorporated into its own section. Ms. Robinson showed the
- 34 group that the community health concerns comment sheet is now in this section and the site
- enables people to send their comments directly from the page. She told the group that there is
- also a link to EPA's National Priorities List (NPL) site as Susan Kaplan had requested. Ms.
- Robinson added that the contact names and links have been updated under the "contact us"
- 38 section.
- 39
- 40 Susan Robinson showed the group the next section named "Community Resources." She
- 41 explained that this is a new section and that the overview block is a place to incorporate general
- information that could be augmented during the second phase. She said that the CCCWG had
- 43 mentioned having links to the presentation on thyroid cancer, which has been added, as well as
- additional information. Ms. Robinson noted that new presentations could be incorporated onto
- the site as they are completed. She stated that useful links from the old site have also been added
- 46 under the community resources section.

1 Jack Hanley asked if the presentation on the site included the overheads and transcripts. Susan 2 Robinson said that these items could be included if they are available. 3 4 Susan Robinson went to the next link named "ORRHES Subcommittee." She pointed to the link 5 for obtaining ORRHES and work group meeting minutes and explained that minutes could be 6 accessed through this method or via the calendar as previously shown. 7 8 James Lewis asked about formal recommendations and ATSDR's responses. Susan Robinson 9 said that there is not a place for these per say, but that she had provided directions in their 10 handouts on how to search through the minutes using www.google.com. Susan Kaplan 11 questioned that there is no search engine on the site. Ms. Robinson explained that this is not 12 available on the site yet because the person working on it left ATSDR, but noted that this is at 13 the top of her priority list. In the meantime, however, people could use www.google.com to 14 search the minutes. 15 16 James Lewis thought that Ed Frome had raised a good point when he noted that (as a minimum) 17 people should be able to find all formal recommendations and responses in one location. Mr. 18 Lewis believed this would be helpful. Susan Robinson explained that Marilyn Horton had a list 19 of all of the formal recommendations and responses, which could be added to the site. 20 21 Susan Robinson continued reviewing the site with the group. She said that the wording was a 22 straight conversion and that people might want to look at changing some of the text. She 23 presented the "Contact Us" section, which contained ATSDR contact names, addresses, phone 24 numbers, and e-mail addresses. "Site Map" is the next heading, which essentially outlines the 25 form of the Web site so people can scroll up and down to see the resources available on the site 26 (e.g., calendar of meetings). 27 28 Susan Robinson referred the group to "Oak Ridge Current Activities" under the "Public Health 29 Activities" section, which now reads the "Y-12 Uranium Web Page". She said that this would be 30 expanded as new studies are added (e.g., Iodine 131). She would like to have pictures for each of 31 the main sections. 32 33 Susan Robinson stated that phase 1 has been completed. She said that the initial "migration" of 34 old content to new formats was finished. They have also: a) added all minutes for 2003 through 35 2004, b) added "Community Resources" and "Public Participation" sections, and c) added/ 36 checked the new suggested links. 37 38 Susan Robinson noted that they are now in Phase 2 of the process, which includes site 39 enhancements. She discussed the CCCWG's suggestions (listed below) that are now pending and 40 asked the ORRHES to rank these in order of preference. 41 Search engine for minutes only • 42 • Best ORRHES and work group presentations or links to other presentations (e.g., link to the 43 Hanford Web site for a presentation on thyroid and iodine 131) 44 List of "top issues" that they hear through the Web site, via the database at the office, and 45 through other channels 46

- Open-ended feedback or comment input box for any public member to send in comments
- Interactive map
- o Show areas of projected contamination by year and community areas (show overlapping exposures)
- 5 Interactive map
 - o Provide links to additional information regarding possible health effects by types of contaminants
- 8 Add "Current Activities" section
- 9 o List of Oak Ridge PHAs in progress
 - o Add a "3-month look ahead" calendar
- Add time line to show the operating periods of the three main facilities (X-10, Y-12, and K-25)
- Post 1997 articles from the *Nashville Tennessean*

o Not possible because of copyright and endorsement issues

14 15

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¹⁶ Susan Robinson noted that Jack Hanley has the time lines for the three main facilities and they

can be incorporated into the site. She also stated that Mr. Hanley mentioned that the interactive
 map would not be completed until the PHAs are finished. Mr. Hanley asked if DOE had an

map would not be completed until the PHAs are finished. Mr. Hanley asked if DOE had an interactive map link. Tim Joseph said that DOE has this link and that the site could link to it.

20

Kowetha Davidson asked if the group should rank the items and turn them in during the meeting
 today. The ORRHES members agreed that this would be best.

23

James Lewis said they are looking to interact with the public and believed it is important to have a tool that they are comfortable using. He thought that Susan Robinson had done an excellent job in the information she pulled from the work group and the community.

27

28 Kowetha Davidson said that the CCCWG has been working on this issue and that additional

recommendations should be taken to the work group. Based on the suggestions among the work

30 group, the items could be taken back to ORRHES or ATSDR will act upon them. Dr. Davidson 31 reminded the group that they have a very diverse group of people and that they needed to keep

reminded the group that they have a very diverse group of people and that they needed to keep this in mind when looking at these suggestions. She wanted them to rank these items as a

this in mind when looking at these suggestions. She wanted them to rank these it member of the community, instead of solely as a member of ORRHES.

33 34

James Lewis asked Kowetha Davidson if she wanted public participation. She responded that she did and commented that they needed to keep in mind that these enhancements should be

did and commented that they needed to keep in mind that these enhancements should be presented in a public-friendly manner. She pointed out that the ORRHES members are also

representatives of the surrounding areas. She thought that if every ORRHES member invited

someone from his or her community, they could possibly have twice as many attendees at the

- 40 meetings as they do now.
- 41

Susan Robinson suggested that the ORRHES members go through the Web site with a friend to
 see if he or she has any questions. If so, Ms. Robinson asked that the questions be sent to her.

45 Herman Cember asked if there is any information on the "hit rate" of the site. Susan Robinson

said that they have information on "unique visits," but that these data are not indicative of the

potential of the channel because it has not been promoted. If the site is promoted in upcoming

events, she stated that a spike in traffic would occur. She could provide this information to Dr.
 Cember if he wanted it.

4

8 9 10

11 12

Bob Craig asked about the requirement to shut off the pop-up blockers because he was unable to
get on the site. Susan Robinson replied that this was probably on the old remote usability site,
but that these will be removed from the new site that is now face-to-face.

Presentation/Discussion: DHAC Proposed Plan for Collecting Information About the ORR Community

13 Bill Cibulas introduced this topic by saying that he has heard "loud and clearly" since his 14 involvement that members of ORRHES and others feel that ATSDR has not done an adequate 15 job of reaching out to the public and understanding their concerns. He noted that ATSDR is 16 taking this issue seriously and shared the following recommendation that ATSDR received from 17 ORRHES on February 3, 2004: "ATSDR adopt the Proposed Plan for Collecting Information 18 about the ORR Community Suggested Timeline that is outlined as a process to fill the gaps that 19 were left behind after the George Washington University study. This will be an opportunity for 20 ORRHES members to sign up and participate themselves and/or identify individuals in the 21 community who might be willing to help carry out the plan." 22 23

Bill Cibulas thought that it was "high time" to share this plan with ORRHES. He said that Jerry
Pereira had informed the group that the responsibility of this plan had shifted from the Division
of Health Education and Promotion (DHEP) to DHAC. Dr. Cibulas stated that ATSDR will
address the concerns found during this follow-up process (hopefully within the appropriate
PHAS). He noted that the overall goal and commitment of ATSDR is to ensure that the identified

29 community concerns are addressed and answered.

30

Jack Hanley explained that the Oak Ridge Site Team has worked over the last few months to try

and identify ways to address the gaps from the needs assessment and the ORRHES

recommendation. They have heard that the agency needs to reach beyond the work groups and

ORRHES to obtain comments from the community and incorporate them into the PHAs. Mr.

35 Hanley presented a handout to the group entitled "Collecting Information About Communities

³⁶ Surrounding the ORR." He explained that DHEP had proposed four actions for collecting

information, which have been modified to focus on how the information will help the agency

- ³⁸ address these issues.
- 39

Jack Hanley stated that the literature review, review of existing reports, and key resource

- interviews have been combined into three steps. The literature review would be conducted to
- ⁴² identify specific concerns and issues (e.g., community health and environmental hazards).
- 43 DHAC will review previous community surveys, newspaper articles, and reports (a handout was
- 44 provided with the list of materials to be reviewed) to capture community health concerns and
- issues related to the ORR. The concerns will be identified and entered into ATSDR's
- 46 Community Concerns Database. Mr. Hanley explained how these would be extracted based on

key words related to particular PHAs and placed into the documents with corresponding 1 responses. He said that the agency is now trying to reach beyond the work group and ORRHES 2 meetings because they have heard numerous times that the database generally contains concerns 3 from meeting minutes. They do have concerns from a few surveys conducted in Scarboro and 4 comment sheets that have been sent in, but they would like to outreach to more people. 5 6 Jack Hanley explained the next step in DHAC's plan for collecting information that included 7 identifying health programs and medical resources. In addition, ATSDR will interview key 8 representatives in TDOH, county health councils, health promotion programs, and screening 9 programs. During these interviews, ATSDR will outline its activities and learn about the other 10 agencies' activities to see how they can coordinate their efforts. 11 12 Brenda Vowell told Jack Hanley that the list of representatives to be interviewed contained 13 several errors and asked if she should note them for him. Mr. Hanley would appreciate it if Ms. 14 Vowell could provide the errors to him so that these could be corrected. 15 16 Jack Hanley continued speaking about the interviews with the key representatives, and provided 17 an example of when the agency releases its Cancer Incidence Review. He said that because the 18 review will be reporting cancer incidence in different counties, ATSDR would like to have 19 partners come to the table when the findings are presented. He explained that if increases are 20 seen in particular counties, ATSDR can work with these representatives to see if their agencies 21 have activities that can be used for follow up, such as providing cancer prevention information 22 and offering cancer screenings. Through this partnering, ATSDR hopes to direct people to one of 23 these other programs when ATSDR is unable to help with a particular issue (e.g., cancer 24 screening). Mr. Hanley added that DHEP also indicated that demographic information should be 25 collected; however, this information is incorporated into the specific study areas in each PHA. 26 27 David Johnson asked if the intention was for ATSDR to partner with these groups in 28 "collaborative partnerships." Jack Hanley said that the agency would do this as appropriate. He 29 explained that the purpose was for ATSDR to be able to direct people to appropriate programs 30 available at the local level. Mr. Johnson asked if ATSDR would also be willing to work with 31 these other agencies. Mr. Hanley responded that if ATSDR had something that could help the 32 other agencies (e.g., findings of the Cancer Incidence Review), then this information would 33 definitely be shared. 34 35 Jack Hanley referred to focus groups listed under DHEP's proposed actions for collecting 36 information. Mr. Hanley said that this had been a recommendation proposed in the initial needs 37 assessment with a follow-up action. According to Mr. Hanley, no focus groups have been 38 conducted thus far. He has heard from the work groups and ORRHES that the agency's 39 perception of a focus group (i.e., about 12 people) differs from the subcommittee's view of a 40 focus group (i.e., larger groups of people asking questions and documenting concerns and 41 possibly providing answers). As a result, ATSDR is modifying its concept of a focus group to 42 meet the needs of this community. 43

44

Jack Hanley said that ATSDR would be holding community education sessions in Oak Ridge and Kingston, and directed the group to the draft flyer handout. He explained that the forums

- 1 would be open to the public and would cover topics on radiation, cancer, and birth defects.
- 2 ATSDR had an expert, Dr. Robert Brent, coming to discuss and give a presentation on these
- topics. In addition, there would be time for public members to present their comments, concerns,
- and questions within a specified time period. Mr. Hanley said that Dr. Brent would answer all of
 the questions to the best of his abilities.
- 6
- 7 Barbara Sonnenburg asked if Dr. Robert Brent is familiar with this particular area. Jack Hanley
- 8 explained that Dr. Brent is an expert who was recommended by Herman Cember; Dr. Cember
- ⁹ has heard Dr. Brent speak a number of times. Ms. Sonnenburg asked if Dr. Brent would be able
- to speak in general terms, but not specifically to their area. Mr. Hanley replied that Ms.
- Sonnenburg was correct, and explained that Dr. Brent will be able to help people have a better
- understanding of radiation, cancer, and birth defects.
- 13
- Jack Hanley said that Dr. Robert Brent would be able to answer people's questions directly, an
- aspect that worked well at the past presentation on thyroid cancer by Dr. Jerome Hershman. Mr.
- ¹⁶ Hanley stated that the format for these community sessions would be modeled after Dr.
- 17 Hershman's presentation, but ATSDR would be modifying its outreach efforts to contact many
- ¹⁸ more public members than it has for past events.
- 19
- 20 Susan Kaplan asked if chemicals would be covered in the presentations. Jack Hanley said that
- 21 Dr. Robert Brent would be able to answer questions related to birth defects and chemicals if they
- arise. Mr. Hanley continued that there have been presentations on chemicals in ORRHES and
- work group meetings, but noted that the original needs assessment focus group identified
- radiation, cancer, and birth defects as high importance for the community. He added that the
- open forums would not only occur one time; additional topics could be covered in future public
- ²⁶ forums. Ms. Kaplan explained that the public is also very interested in chemicals, and if the
- forums only focus on radiation they will miss an opportunity to reach the broader public
- audience. Herman Cember said that Dr. Brent would be able to respond to questions on

29 chemicals. Ms. Kaplan thought that ATSDR should include this in its promotional materials; Mr.

- Hanley thought that Ms. Kaplan brought up a good point.
- 31
- Kowetha Davidson asked Herman Cember if Dr. Robert Brent was an expert on specific
- chemicals because there are a number of chemicals related to cancer. Dr. Cember responded that
- Dr. Brent is an expert in embryology and the development of the embryo and fetus. Dr. Cember
- said that he can discuss the factors that affect the embryo and the fetus, any causes for
- interruption and damage, and the time that exposures take place. Dr. Cember noted that he has
- heard Dr. Brent speak several times and that he is "very understandable." Jack Hanley said that
- Dr. Brent is also an expert in radiation and health physics, and therefore can answer questions
- about cancer and radiation issues as well.
- 40
- James Lewis commented on the indication that ATSDR has heard their issues about addressing
- 42 concerns. He read the following section from Section 3.1.2 Community Health Concerns of the
- 43 PHAGM: "Understanding community health concerns related to a site or environmental release
- is an important component of the public health assessment process and ATSDR's overall
- 45 mission. Community health concerns, therefore, need to be investigated and understood to the
- 46 greatest extent practical. It is important to gather this information early in the process."

James Lewis next read a title from an article in the Nashville Tennessean from October 26, 1997, 2 entitled, "Study the People Not the Poisons Sick Oak Ridge Residents Urge Officials." Mr. 3

Lewis said the outstanding issues have still not been addressed even after the efforts in Scarboro 4 and the concerns raised by the residents there. He stated that ATSDR should read these articles 5 because they contain information that the agency should use to guide its efforts for developing 6 responses that reach the needs of the public. He noted that the article discusses various chemicals 7

and how they relate to cancer. He stated that this article has been published and is the knowledge 8 within the community. He believed that ATSDR should be reviewing these types of articles to 9

adjust the agency's products in order to meet the needs of the community. He thought that they 10

could move forward if these types of things were factored into ATSDR's efforts. 11

12

1

Jack Hanley told James Lewis that he had brought up a number of good issues. James Lewis 13 replied that Dr. Robert Brent needed to be familiar with these issues when speaking with the

14

community. Mr. Lewis thought that ATSDR should show that it has heard these concerns 15 because it will be the "driving effort on how you close the gap." Mr. Hanley continued to reply

16 to Mr. Lewis's comments. Regarding the community concerns citation from the PHAGM, Mr.

17 Hanley said that the key is to address the community concerns, which is one of the main

18 purposes of ATSDR. Mr. Hanley added that this is also the reason why ATSDR created the

19 community concerns database in Oak Ridge to capture the community's concerns; he noted that

20 ATSDR had never developed this type of database before. Mr. Hanley explained that through 21

work group and ORRHES meetings, ATSDR learned that it has not been reaching the broader 22

audience. As a result, the agency is making modifications to reach the broader public. In addition 23

to obtaining people's concerns, ATSDR will also be providing answers to individuals by placing 24

concerns and corresponding responses in the appropriate PHAs. 25

26

Regarding the Y-12 concerns expressed by James Lewis, Jack Hanley said that the Y-12 PHA 27

included key concerns extracted from the Oak Ridge Environmental Justice Committee, 28

ATSDR's Community Concerns Database, CDC's door-to-door survey, and the Scarboro 29

Community Assessment Report by the Joint Center for Political and Economic Studies. Mr. 30

Hanley noted that these key concerns, as well as corresponding responses, were provided in the 31

PHA. Mr. Hanley agreed that the PHA is a large document, but it includes an index to the areas 32

where concerns are detailed and answered. Mr. Hanley thought they could work on how to 33

communicate the agency's responses to concerns, and stated that they needed to find an effective 34

method for directing people to these areas of the PHAs. 35

36

Bill Cibulas spoke to the issue about studying people instead of the toxics. Dr. Cibulas explained 37 that epidemiology is a difficult science and practice to effectively use and show cause and effect.

38 He said that when they review literature and look at exposures to low-level effects, there is a

39 scarcity of literature that demonstrates any cause and effect. He explained that through the PHA 40

process, a health assessor makes recommendations based on the knowledge of health effects 41

associated with the COCs and exposures. Dr. Cibulas believed that the PHA is the appropriate 42

place to make recommendations on the need to further study any particular population. He stated 43

that when ATSDR can make a case that there are significant exposures and adequate knowledge 44

of substances, which suggest that a biologically plausible link exists between that substance and 45

a health effect, DHAC would refer this to ATSDR's Division of Health Studies because it is
 experienced with working to identify whether links exist between health effects and exposures.

- 3 Bill Cibulas continued that it is unlikely that they could link low-level exposure with health 4 effects. He said that the PHA is a necessary step before studying people. He stated that they 5 might not be doing an adequate job in their recommendations and conclusions to demonstrate 6 why it is not sensible to conduct a health study. James Lewis appreciated Dr. Cibulas's 7 comments. Mr. Lewis said that many people felt as though millions of dollars were spent on the 8 Oak Ridge Dose Reconstruction, and that this argument should have been made up-front to the 9 community so that disconnects do not result. He noted that "timing is everything" and that 10 disconnects will not occur if everything is presented in an organized and easily understood 11 format. To not lose the trust of the community, he thought they needed to look at the sequence of 12 activities and disseminating messages to the public before making a health call. 13
- 14

Kowetha Davidson said that they have discussed (on several occasions) that they would need to have a PHA that shows an exposure, a linkage, and a pathway to continue to look at specific health effects associated with those contaminants. If no link is identified, then Dr. Davidson

stated it would be "misleading to the public to imply that there is a link" between exposures,

- 19 contaminants, and health effects.
- 20

To demonstrate how the PHA process has directed further evaluation, Jack Hanley noted how

²² biological sampling was conducted in the Oak Ridge area in the early 1980s when information

suggested that mercury was in the floodplain. As a result, CDC conducted a pilot study to

evaluate whether people were being exposed to mercury (of all the contaminants that passed

through Watts Bar). Mr. Hanley noted that DOE, EPA, TDEC, and ATSDR conducted separate

analyses and all identified people who consumed large quantities of certain fish as those likely to

have an increased risk of developing health effects. ATSDR then followed up with an exposure

investigation, which was directed by previous studies suggesting to look for people who

consumed a significant quantity of fish; ATSDR looked specifically for PCBs.

30

Peggy Adkins commented on the list of representatives to be interviewed. She had about 20

32 agencies that she thought needed to be added to the list, such as the March of Dimes, mental

health organizations for each community, birth defects registries, and special education

departments from area schools. Jack Hanley noted that the birth defects registry was not fully

developed at this time. He explained that the purpose of interviewing these representatives was

to identify resources and programs that are available within these communities so ATSDR can

- direct people with questions to these other agencies.
- 38

Peggy Adkins thought if ATSDR is collecting information about communities surrounding the ORR, then it would be good to know this type of information to assess how these communities compare to other areas. Jack Hanley explained that they will be comparing data for the eight counties to the state of Tennessee in the Cancer Incidence Review. He said that ATSDR could

⁴³ provide information on these counties to these agencies and then could forward people to these

44 programs depending on their needs and available local resources.

45

Peggy Adkins asked about specific diseases (e.g., lupus and multiple sclerosis). Mr. Hanley 1 replied that for the community education sessions, ATSDR wants to reach out to other 2 organizations, such as those on her list. Mr. Hanley suggested that ATSDR add these 3 organizations to its mailing list so that they could be invited to the public forums. Mr. Hanley 4 said that Dr. Robert Brent can give these agencies his thoughts on their questions and concerns 5 that fall within his areas of expertise. 6 7 Karen Galloway thanked ATSDR for "finally" planning community outreach efforts as she 8 believed this was an important step. She said that people needed the opportunity to ask questions 9 and receive answers from an expert. 10 11 Jack Hanley said that the key is to outreach and meet various groups. He stated that ATSDR will 12 take input from ORRHES to ensure that the word reaches the public. He noted that the handout 13 flyer is only a draft document for the public forums. Also, the flyer would be used to reach 14 groups to obtain their concerns and inform them of the sessions. He added that if questions are 15 not answered during the sessions, then they could hopefully be answered in appropriate PHAs. 16 17 Barbara Sonnenburg asked when the Cancer Incidence Review would be released. Jack Hanley 18 had spoken with Dee Williamson before coming to Oak Ridge. He explained that Ms. 19 Williamson had obtained data from the state and had to go back to validate some of the data for a 20 few counties. However, there was turnover at the state agency, and Ms. Williamson's contact had 21 left. She has now identified and been in contact with a state representative who is in the process 22 of checking and validating the data. Ms. Sonnenburg asked if they could receive the report for 23 the counties that do not need additional data validation. Mr. Hanley said that this would not be 24 possible because the document still had to undergo internal review once the data issues were 25 resolved with the state. In response, Ms. Sonnenburg said that it would "be about another year." 26 Mr. Hanley reassured her that it would not take this long. 27 28 James Lewis thought people needed a map that shows the areas of contamination so that people 29 could relate this to where they live. He said that people want to know about health effects in their 30 communities. He added that people want to know, "What happened to me?" "What did I 31 receive?" and "What are the health issues in that community?" Jack Hanley responded that they 32 might be able to fold this into the summary document once they have completed all of the PHAs. 33 However, Mr. Hanley explained that this type of map could not be created until the areas have all 34 been identified in the various PHAs. Mr. Lewis thought that since the toxins have been studied 35 rather extensively that they should have a good idea of where they are and capture that in a map. 36 37 Kowetha Davidson thought that John Wilhelmi discussed the areas potentially impacted by the 38 TSCA Incinerator and explained the links that have been made for sources and potentially 39 impacted areas. Dr. Davidson noted that this was also done in the Y-12 and White Oak Creek 40 PHAs. In addition, LT Trent LeCoultre showed the areas potentially impacted by groundwater at 41 the previous night's EEWG meeting. She added that they are obtaining information regarding 42 impacted areas by contamination via discussions in the PHAs. 43 44 45 46 **Presentation/Discussion: Community Health Education**

1

2 Marilyn Horton directed the group to the handout for the "Public Outreach Plan for Community 3 Education Sessions on April 18 and 19, 2005." She said that they wanted the subcommittee's 4 feedback on this plan and referred back to the sample flyer that they previously discussed. Ms. 5 Horton noted that Susan Kaplan had made a great comment about including chemicals in the 6 flyer and she stated that they needed to work on the wording to reach a broader audience. 7 Regarding the flyers, Ms. Horton explained that ATSDR wanted to go beyond its normal efforts 8 to reach the community because they have heard that comments are normally only collected form 9 the work group and ORRHES meeting minutes. She added that Jeff Hill had provided a good 10 contact for BWX Technologies, Inc. (BWXT) to identify current and former workers. 11 12 Marilyn Horton explained that ATSDR had already conducted research for this outreach plan. 13 Over 800 physicians and 52 cancer centers in the area have been identified that could be targeted 14 with outreach efforts. She said that Don Box has offered to outreach to his church. In addition, 15 ATSDR already has a mailing list with about 300 people as well as an extensive e-mail list. The 16 flyer will also be e-mailed to people on the ORRHES and Local Oversight Committee (LOC) 17 normal mailing lists. ATSDR's goal is to reach as many people as possible through these 18 outreach efforts. 19 20 From the handout, Marilyn Horton read the following objectives: a) inform the public about the 21 community education sessions, b) gather questions and concerns, and c) provide a resource for 22 additional information. She noted that they are asking people to send in their questions in 23 advance of the sessions so that Dr. Robert Brent can frame his presentation around people's 24 issues and concerns. Ms. Horton explained that there will be someone present to take minutes at 25 the public forums to capture and document people's concerns. 26 27 Pete Malmquist suggested a few things to reach a broader audience. He said that ATSDR could 28 send materials to the Roane County Chamber of Commerce and the Oak Ridge Chamber of 29 Commerce, which could probably send the information to their members. He noted that the 30 Kingston City Council, and probably the Oak Ridge City Council, are on local cable; an ATSDR 31 representative could provide the information during the public comment period and the word 32 would spread quickly. However, Dr. Malmquist pointed out that they have to go out and talk to 33 people for these efforts to work effectively. 34 35 Tony Malinauskas suggested arranging media interviews with Knoxville's top talk radio show 36 with Hallerin Hilton Hill. He thought that Mr. Hill was receptive to things of this nature. 37 38 James Lewis questioned the timing of these presentations. He wondered if there would be a 39 disconnect by having these sessions before the Cancer Incidence Review is released. Jack Hanley 40 responded that this was discussed in work group meetings and within ATSDR. Based on these 41 discussions, it was decided that they should move forward to obtain concerns so that ATSDR can 42 respond to them in the PHAs. Mr. Hanley believed that these sessions will help put issues 43 regarding cancer, radiation, and birth defects in perspective prior to releasing the Cancer 44 Incidence Review. If a need for follow-up is identified, then ATSDR hopes that the agencies 45

they anticipate partnering with can help provide answers and guide any follow-up activities. 46

1 Marilyn Horton pointed out that the Cancer Incidence Review and the Public Outreach Plan for 2 the Community Education Sessions are two separate issues. She explained that the review 3 compares the eight-county area to the state, whereas this outreach plan is specifically related to 4 the educational sessions on birth defects, cancer, and radiation; they will also add chemicals. 5 6 James Lewis thought it was a good approach to be upfront, but stated that ATSDR would need to 7 be in a position to return with something similar once the Cancer Incidence Review is released. 8 9 Kowetha Davidson had asked in a work group meeting if they should put off these sessions and 10 no one responded. Based on this, according to Dr. Davidson there was no reason for ATSDR not 11 to continue. 12 13 Jack Hanley said that ATSDR will also videotape Dr. Robert Brent's presentation with his 14 overheads and make a CD, which can be presented later if needed. 15 16 James Lewis asked if Dr. Robert Brent had data on incidence for areas that he has studied 17 because he needs to "relate to something real." Herman Cember said that Dr. Brent has these 18 data. 19 20 David Johnson recommended adding the Knoxville Academy of Medicine and local community 21 colleges to the mailing list for the flyers. 22 23 Marilyn Horton read the days and times of the education sessions to see if the ORRHES 24 members had any suggestions or comments. She said that Dr. Robert Brent will be making a 25 formal presentation, which will be filmed and could be provided later on a DVD to interested 26 individuals. She said that Roane State has a room available that they had reserved in case the 27 group preferred it to the Kingston Community Center. When she noted that the auditorium was 28 booked all that week, Pete Malmquist replied that the community center would be better than a 29 classroom. 30 31 Jeff Hill said that the times were fine because people who want to attend will go to the sessions. 32 33 George Gartseff suggested having a CCCWG meeting on March 29, 2005, to discuss any 34 specific comments and procedural issues. 35 36 Herman Cember asked if the flyer had already been distributed. Marilyn Horton replied that this 37 was a draft flyer and had not been distributed yet. 38 39 Marilyn Horton provided more details on the identified possible contacts for the flyers, including 40 24 public officials; more than 1,200 churches; 52 community, recreation, and senior centers, 66 41 environmental and health groups, and 51 retiree groups. She noted that they also have other civic 42 groups and will incorporate the organizations listed on Peggy Adkins's list. For the physicians 43 mentioned previously, Ms. Horton said that ATSDR will target those physicians in radiation, 44 cancer, birth defects, and other specialties related to the topics of interest at the public forums. 45 46

James Lewis recommended contacting the "Dr. Bob program" because it reaches a broad 1 audience and he is connected to physicians. Peggy Adkins said that there are shows on Channel 2 10 at 4:00 p.m. and 5:00 p.m. that deal with community events. Ms. Adkins also mentioned that 3 Senator Frist's assistant, Carolyn Jensen, has a community show on cable television. 4 5 Kowetha Davidson suggested providing additional suggestions for contacts to Bill Taylor or 6 Marilyn Horton. 7 8 9 10 **Work Group Reports** 11 12 **EEWG** 13 Tony Malinauskas said that the EEWG had four meetings. In the first and second meeting, the 14 EEWG heard presentations by John Wilhelmi on the TSCA Incinerator PHA. Dr. Malinauskas 15

indicated that many comments and suggestions were made to Mr. Wilhelmi during the first
 meeting, and Dr. Malinauskas was pleased that most (if not all) of the work group's comments
 and suggestions were incorporated into the document. He noted that the second meeting was
 primarily a follow-up to comments and suggestions made during the first meeting. During the

third EEWG meeting, Dr. Mark Evans of ATSDR presented the PHA on air releases from K-25

and S-50. In the fourth meeting, LT Trent LeCoultre of ATSDR gave a report on the off-site

groundwater PHA. The potentially affected areas were identified during these presentations.

Regarding comments on the TSCA PHA, Tony Malinauskas said that the EEWG will be

receiving and collating these comments for presentation to ORRHES. Dr. Malinauskas requested

that all of the comments be e-mailed to him no later than April 5, 2005. On April 11, 2005, the

EEWG will meet to form and collate comments and prepare them in formal recommendations for

- ORRHES.
- 29

³⁰ James Lewis asked Tony Malinauskas about the level of public participation received by the

EEWG and asked what the work group members were doing to bring people into the meetings.

32 Dr. Malinauskas responded that the public participation has been "disappointingly sparse." He

said that when they do get public participation, the individuals are usually concerned about

³⁴ particular issues and they make "significant contributions." He asked if there were

advertisements for the work group meetings. Marilyn Horton said that advertisements are not

³⁶ placed for work group meetings. He added that Ellen Rogers from *The Oak Ridger* attended the

37 meeting held last night.

38

39 Kowetha Davidson admitted that she has been lax in conveying their activities to people in the

- ⁴⁰ public, but said she would announce the meetings in her church. She recommended that each
- 41 ORRHES member make efforts to get the public more involved.
- 42

43 James Lewis wanted to get feedback from the technical people who no longer attended the

44 meetings. He suggested interviewing these individuals to see what they would need to come 45 back.

46

CCCWG

1	CCCWG
2	George Gartseff said that the CCCWG had met eight times since October 2004. He stated that
3	during this time, the work group covered a variety of topics. Many of these topics were discussed
4	during today's agenda, including the communications plan, Y-12 video, Web site redesign, and
5	summary flyer for the TSCA Incinerator PHA. Mr. Gartseff recommended that the CCCWG
6	meet on March 29, 2005, to discuss preparations for Dr. Robert Brent's public forums. He would
7	send Bill Taylor a meeting announcement and asked the subcommittee members to send their
8	comments on the flyer to him or Bill Taylor.
9	
10	<u>Health Outcome Data Work Group (HODWG)</u>
11	Pete Malmquist explained that this work group has not met on the Cancer Incidence Review. As
12	he understood it, once Dee Williamson obtains the validated data from the state, the document
13	will have to undergo an internal review similar to the PHAs. Dr. Malmquist thought that they
14	were looking at several months before they could obtain a copy of the document. They also have
15	not met because the PHAs to date have not dealt with health outcome data. Dr. Malmquist said
16	that the work group will meet as any relevant topics arise.
17	that the work group with meet as any relevant topies anse.
18	James Lewis thought that the original design of the work group was not only to discuss health
19	outcome, but also because people had many health issues to discuss. Mr. Lewis explained that
20	this group was developed so that the public could come and share their concerns with this work
20	group. Pete Malmquist said that he could "solve the problem" and appointed Mr. Lewis as the
22	Vice Chairman of Health Issues so he could call a meeting when he so desires.
	vice chamman of fronth issues so he could can a meeting when he so desires.
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23 24	
24	
	Presentation/Discussion: Y-12 Uranium PHA Video
24 25	Presentation/Discussion: Y-12 Uranium PHA Video
24 25 26	Presentation/Discussion: Y-12 Uranium PHA Video
24 25 26 27	
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24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42	 Bob Safay explained that this is the first site-specific video prepared by ATSDR related to health. Mr. Safay said that the process began in September 2004. Since this time, he has received comments from many individuals and groups, including the CCCWG, EPA, DOE, and ATSDR/CDC. He said that EPA and DOE have signed off on the document and it has passed through ATSDR/CDC clearance. Bob Safay thanked the subcommittee members for their comments on the script and their suggestions for individuals to interview. He noted that he had a few changes to make: a) add credits, b) replace Tim Joseph's reference to mercury with silver, and c) re-shoot the community member gardening scene. Bob Safay wanted to hear their comments on this most recent version of the video. He noted that this will be menu-driven and emphasized that the community is the audience. The video is

Bob Safay is currently in the process of developing a DVD jacket. After the jacket is completed and he adds the credits to the end, he will send it out for publication. Mr. Safay started the video at 4:35 p.m.

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5 Following the video, Herman Cember commented on the comparison of doses. He said that when 6 you say 2/10 of a millirem (mrem) for lifetime, this would be about 10 minutes in an airplane.

- you say 2/10 of a millirem (mrem) for lifetime, this would be about 10 minutes in an airplane.
 Dr. Cember said that you would get more in about an hour during a flight on a commercial jet aircraft.
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10 Tony Malinauskas said that the PHA should indicate the libraries (e.g., Oak Ridge Public

Library) where the PHA is available for public review.

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Jeff Hill commented on the video. He noted that when the video discusses exposures and comparisons, the narration says that DOE restricts workers to 100 mrem per year; however, this is untrue. Herman Cember said that this is 5,000 mrem at the DOE level. Mr. Hill said that if they wanted to say that DOE has guidelines of 100 mrem for the public as the standard, then that would be a true statement. Jack Hanley said that this should be public instead of worker. Tim Joseph suggested saying that the regulation is 5,000 mrem, but that every year the highest maximum exposure for workers is usually less than 100 mrem. Mr. Hill suggested removing this unless they were going to conduct research to validate that statement. Bob Safay thought it

- unless they were going to conwould be easier to leave off.
- 22

Jeff Hill stated that the kidney and liver are each noted as target organs in different parts of the
 video. Herman Cember said that this should be kidney.

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²⁶ Jon Richards stated that the narration says that the Nuclear Regulatory Commission (NRC) and

27 DOE have 100 mrem, but that the graphics still had federal government. Mr. Richards said that

this is not a federal government number and that it would be better to put DOE and NRC on the graphic.

29 30

31 Tony Malinauskas said that the video mentions background radiation due to generally ground

³² level activities and then says it is because of elevation when discussing radiation in Denver.

However, Dr. Malinauskas noted that this is actually cosmic radiation. Bob Safay said that the

original video mentioned location and geography, but EPA asked him to change it to say this was

due to elevation. Dr. Malinauskas added that the video says that the general background radiation

is due to radiation from rocks and water, which does not make sense because elevation has

nothing to do with radiation in rocks and water. Jon Richards clarified the term "elevation" in

that Dr. Malinauskas was saying people are getting more cosmic radiation. Mr. Safay reminded

³⁹ the group that they are trying to keep this video in terms that are understandable for the general

40 public. He thought they might not want to use terms such as "cosmic radiation," but noted that

- 41 they could work on the language.
- 42

43 Charles Washington stated that minimum risk levels (MRLs) in vegetables are discussed in the

video, but the video does not mention that the data are for 1995–2003 when the facilities were

- ⁴⁵ not operating at capacity. He suggested interjecting a clarification statement to show that risks
- ⁴⁶ are not expected even when the capacity is much greater than today. Jack Hanley responded that

- when the state estimated doses for soil in the Dose Reconstruction, assumptions were made for
 consuming vegetables based on the past analysis for 1944–1995, and estimates were made for
- uranium exposure posed from the vegetable pathways. He noted that measured data were
- 4 available for the current exposure.
- 5

Charles Washington asked if Jack Hanley had emissions data from 1944; Mr. Hanley said that he 6 did have these data. He had emissions rate and deposition rate data and used the highest level of 7 uranium in the soil in the floodplain for the evaluation. Mr. Washington stated that no filters 8 were present back then and now there is equipment to keep the emissions from being airborne. 9 Mr. Hanley said that the past estimates were based on emissions released from Y-12 during 10 1944–1995, and all assumptions were included in those estimated emission releases. Mr. 11 Washington said that many questions came to his mind while he watched the video and 12 explained that there are many people in the area who know about these past activities. His 13 concern was not to raise more questions than they solve. 14

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¹⁶ James Lewis thought that Karen Galloway had brought up some comments that were made about

the Dose Reconstruction by people at the Oak Ridge National Laboratory (ORNL). He recalled

that the responses were that some of this information was not necessarily believable. He asked if

the people familiar with these topics and those who had made these comments reviewed this

video. He wanted to know the identities of these people and their comments. He also thought it

had been mentioned that data in the *Reports of the Oak Ridge Dose Reconstruction, Uranium*

22 Releases From the Oak Ridge Reservation—a Review of the Quality of Historical Effluent

23 Monitoring Data and a Screening Evaluation of Potential Off-Site Exposures (referred to as the

Task 6 report) had underestimated a particular amount. He wanted to know if the author of the

report was in agreement with ATSDR's findings because he wanted to hear from technical

experts familiar with the Task 6 to see if it is as good a document as it seems.

27

Kowetha Davidson did not want them to discuss the document because this was the group's

29 opportunity to talk about the video. She said that they do not need to discuss the PHA because it

has already been released to the public. She either wanted the group to endorse the video or

suggest that ATSDR not prepare additional videos.

32

James Lewis wanted to know if ATSDR has received input on the video from principal scientists who prepared these documents. Jack Hanley explained that ATSDR hired independent technical

experts to review the Task 6 report, and one of the reviewers also peer reviewed the Y-12 PHA.

He noted that all of this information was provided to ORRHES last year and that no substantive

comments were received on the document by any of the three independent peer reviewers. In

addition, ATSDR addressed comments from EPA, which were included in the PHA, and EPA

has also reviewed the video. Tim Joseph added that DOE had an independent review of the Task

6 report via Auxier & Associates. Mr. Lewis wanted to know if the principal author or other

technical experts who have questioned the document (e.g., Bob Peele) reviewed the video.

Kowetha Davidson said that there was no new material in the video and these individuals have

43 seen the PHA. Mr. Hanley added that everything in the video is also in the document.

44

45 Bob Craig said that ORNL is only called X-10 by "insider clubbers" and that it is known

⁴⁶ worldwide as ORNL. Kowetha Davidson cautioned Dr. Craig to remember that ORNL has also

been located at Y-12. Jack Hanley thought that it would have been X-10 when discussing iodine 1 and other products depending on the time period. Dr. Craig said that iodine would have come 2 from ORNL because it was around 1954/1955. 3 4 Jeff Hill said that the video mentions exposures to the community as 150 mrem over lifetime (70 5 years) only one time. He found it confusing that this comparison was used and the comparison to 6 the 100 mrem annual dose was also mentioned. He suggested possibly removing this from the 7 video because he did not think it added anything. Mr. Hill thanked Bob Safay for producing the 8 video. Tony Malinauskas thought this was a very good product. 9 10 Tim Joseph believed that the public is unable to visually perceive log graphs. He suggested not 11 using log graphs in future videos because they are difficult for the public to understand and they 12 do not visually show what you are trying to indicate. Bob Safay explained that recommendations 13 were made several times to remove them, and then to include them. ATSDR's contractors told 14 him that the line would be almost invisible because it would be so far down on the graphs. Dr. 15 Joseph replied, "That's the point." 16 17 Kowetha Davidson asked ORRHES members to send all of their comments on the video to 18 George Gartseff, Jack Hanley, or Marilyn Horton. 19 20 Bob Safay summarized the comments received on the video regarding: a) cosmic radiation, 21 b) removing the word worker when discussing 100 mrem, and c) changing liver to kidney. He 22 would also look into Jeff Hill's comment on changing the dose to annual instead of lifetime. Bob 23 Craig commented that the whole basis for the 5,000 mrem is to compare it to lifetime. Dr. Craig 24 did not see how they could not compare the dose to lifetime. Jack Hanley said that there are 25 comparisons for annual and lifetime in the PHA, but that this would be too much for the video. 26 27 28 29 **Discussion of Next Meeting** 30 31 Kowetha Davidson said that they needed to choose a date for the next ORRHES meeting. She 32 suggested the first Tuesday in May 2005. During the meeting, the EEWG will bring forward its 33 recommendations and comments to ORRHES, and the subcommittee will provide 34 recommendations to ATSDR based on the EEWG's comments and the discussion during the 35 ORRHES meeting. The tentative meeting date was scheduled for May 3, 2005. 36 37 38 39 40 41 42 43 Action Items From Today's Meeting 44 45 Marilyn Horton went over the action items from today's ORRHES meeting: 46

- Provide James Lewis with a hard copy version of PHAGM.
- Add DVD onto the old schedule of PHAs.
- Add a column to show the final PHA at the end of the schedule table.
- ATSDR is currently working on the four-page summary document for the TSCA Incinerator
 PHA.
- Discussed (not recommendation or vote) on having a draft summary document available at the time that the PHAs are mailed out.
- Add overheads and transcripts to presentations on the Web site.
- Post recommendations and responses from each meeting on the Web site.
- Post the Draft TSCA Incinerator PHA on the Web site.
- Discussed the Y-12 Uranium PHA video and the subcommittee's suggestions.
- Next CCCWG meeting is scheduled for March 29, 2005.
- Send comments on the TSCA Incinerator PHA to Tony Malinauskas by April 5, 2005.
- Next EEWG meeting is scheduled for April 11, 2005.
- Next ORRHES meeting is scheduled for May 3, 2005.

Additional Items

²¹ Jeff Hill asked if they needed to make a vote or motion to have the draft summary document

- released. Kowetha Davidson replied that the work group decided that it did not want this
- summary document released at this time. Mr. Hill said that they had wanted the draft available at
- this ORRHES meeting. Dr. Davidson responded that the current process is to have the summary
- document released at the same time as the PHA; however, this summary document was not
- released at that time because the CCCWG did not want it released. Jack Hanley explained that
- this is a problem with the new process. Mr. Hill confirmed that the summary and the PHA would

28 be released at the same time in the future; Mr. Hanley said that this was correct.

- Tony Malinauskas reminded the group that comments on the TSCA Incinerator PHA are due to
- him by April 5, 2005, and will be discussed at the April 11, 2005, EEWG meeting. Kowetha
- 32 Davidson would also ask Bill Taylor and Marilyn Horton to send comments to Dr. Malinauskas
- no later than April 15, 2005.
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Meeting Adjourned

38 Kowetha Davidson adjourned the meeting at 5:45 p.m.